

Value Engineering Study Report

US 51 Bridge Replacement over the Ohio River KYTC Item No. 01-1140.00

Wickliffe, Kentucky to Cairo, Illinois

May 19, May 22-26, 2023

Prepared by: HDR Engineering, Inc. 4645 Village Square Drive, Suite F Paducah, KY 42001

Disclaimer

The information contained in this report is based on the professional opinions of the Value Engineering (VE) team members as developed during the study. These opinions are based on the information that was provided to the team at the time of the study. As the project continues to develop, recommendations and findings should be reevaluated as new information is received.

All costs displayed in the report are based on best available information at the time of the study and, unless otherwise noted, used the estimate as provided to the VE team. All drawings, graphics, maps, photos, etc., used in the report were supplied by the study sponsor or developed during the study.

The disposition of recommendations is based on the information in this report; it is independent of the resolutions generated after the study. HDR has no participation, direct or indirect, in such decisions.

For any recommendations that are accepted by the owner and design team because of this VE study, the responsibility for implementation into the design rests with the designer of record.

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Introduction

This report summarizes the events and results of the hybrid (virtually and in-person) VE study conducted by HDR Engineering, Inc. for Kentucky Transportation Cabinet (KYTC) on the US 51 bridge replacement over the Ohio River project connecting Wickliffe, Kentucky to Cairo, Illinois. The VE study consisted of a 6-day workshop that was conducted with a multidisciplinary team May 19, May 22-26, 2023 at the KY Transportation Cabinet Office Building 200 Mero St. Frankfort, KY 40601 and using Microsoft Teams.

Project Overview

The existing location of the US 51 Cairo Bridge spans the Ohio River is just north of the convergence of the Ohio and Mississippi rivers along the Ohio River connecting Cairo Illinois and Wickliffe Kentucky. The purpose of this project is to improve cross river mobility and safety by constructing a replacement bridge that meets current design standards and accommodates projected traffic demands. The proposed structure will have two 12' foot driving lanes with 8' shoulders, increasing the space for vehicles and incident accessibility. The Illinois side of the facility highlights a roundabout to channel traffic at the T-intersection. To accommodate maritime traffic, the bridge will span a minimum of 800 feet per USCG requirement. The main channel is spanned with a tied arch superstructure.

At the time of the VE study, the total cost of the project, including construction and right of way was estimated at \$376 million.

Scope of VE Study

The primary objectives of the study, through execution of the Value Methodology Job Plan [\(Appendix A\)](#page-122-0), were to:

- Verify or improve on the various design concepts for the US 51 bridge replacement over the Ohio River project.
- Conduct a thorough review and analysis of the key project functions using an independent, multidiscipline, cross-functional team.
- Improve the value of the project through innovative measures aimed at improving the performance while reducing costs of the project.

VE Recommendations

The VE team generated 41 ideas for the project. These concepts were compared against the baseline developed by the project team. The concepts that resulted in improved performance were further developed by the VE team and resulted in 10 recommendations [\(Table](#page-5-0) 1).

Table 1. Summary of Recommendations

The individual recommendations are summarized below; the detailed information about each recommendation is included in Section [7.3.](#page-49-2)

1— Facilitate Staging Locations – This recommendations purpose is to reduce risk to the contractor leading to reduced cost in the bids by creating staging areas within KYTC right of way and to initiate the Area(s) of Potential Effect (APE) process earlier in the project development process. The VE team also recommends expanding the APE coverage area.

2— Use Soil Improvements Techniques – The VE team recommends using deep soil mixing, jet grouting, compaction grouting and wick drains or a combination of treatments or ground improvement methods. Also, the team recommends extending treatment 10' beyond the pier area to mitigate against liquefaction and increase the resistance of the foundations.

3— Conduct a Non-linear Time History Analysis – The VE team recommends conducting a non-linear time history analysis, which provides insight into seismic response and assists in decisions leading to super and sub structure design. The resulting design may increase reliability of the structure and reduce risk of seismic impacts.

4— Pre-design by Load Testing – This recommendation is to let as soon as possible a separate contract for a pre-design foundation load test program to reduce and identify the unknowns of geotechnical conditions, leading to an improved design and reliability.

5— Increase End Bearing Resistance of Foundations – The VE team recommends using concrete or grout filled pipe piles exclusively or in combination with post grouted drilled shafts to increase the end bearing resistance for both pipe piles and drilled shaft foundation options.

6— Use Isolation Bearings with Batter Piles – The VE team recommends the use of batter piles in combination with isolation bearings to improve resistance to lateral loads during a seismic event.

7— Use Innovative Delivery Method - The VE team recommends using design build project delivery method to take advantage of innovative construction means and methods, reduce risk to the owner, and possibly reduce costs and duration of construction.

8— Deliver and Remove Material by Rail - Build a Temporary Spur – The VE team recommends delivering and removing materials using the Canadian National Railway railroad tracks. These tracks are strategically located near the project site and offer off site storage flexibility.

9— Use Concrete Pavement – This recommendation is to use concrete pavement on the roadway approaches in lieu of asphalt.

10— Increase Span Length of Approach Structures– The VE team recommends reducing the number of piers by increasing span length to up to 450 ft on the approach structures and to 1000 ft on the arch for units 1,2 and 3.

Implementation of Recommendations

To facilitate implementation, a Value Engineering Recommendation Approval Form is included as [Appendix B.](#page-130-0) If the Cabinet elects to reject or modify a recommendation, please include a brief explanation of the decision.

The VE team wishes to express its appreciation to the project design managers for the excellent support they provided during the study. We hope that the recommendations and design considerations provided will assist in the management decisions necessary to move the project forward through the project delivery process.

Sincerely,

Jose Theiler, PE, CVS® *Principal - East Region Project Risk Management and Value Engineering*

1 Introduction

This VE report summarizes the events of the hybrid (virtually and in-person) VE study conducted for Kentucky Transportation Cabinet and facilitated by HDR using Microsoft Teams as a collaboration environment. The subject of the study was US 51 Bridge Replacement over the Ohio River. The VE study was conducted May 19, May 22-26, 2023 while the project was in the preliminary engineering/ environmental analysis phase.

1.1 Scope of VE Study

Value is expressed as the relationship between functions and resources, where function is measured by the performance attributes defined by the customer, and resources are measured in materials, labor, price, and time required to accomplish that function. VE focuses on improving value by identifying the most resource-efficient way to reliably accomplish a function that meets the performance expectations of the customer.

The primary objectives of the study, through execution of the Value Methodology Job Plan [\(Appendix A\)](#page-122-0), were to:

- Validate or improve on the various concepts for the identified section of the US 51 Bridge Replacement over the Ohio River project.
- Conduct a thorough review and analysis of the key project functions using a multidiscipline, cross-functional team.
- Improve the value of the project through innovative measures aimed at improving the performance while reducing costs of the project.

With this process, the VE team identified the essential project functions and alternative ways to achieve those functions; the team then selected the optimal recommendations to develop into workable solutions for value improvements.

1.2 VE Team Members

The VE study was facilitated by a Certified Value Specialist (CVS) from HDR. Multiple representatives and members of the KYTC project team also participated in the VE process to provide insight into the project's background and design development, as well as their requirements for the project and expectations for the VE study. Their support of this study is greatly appreciated, and the results provided herein reflect the information they provided throughout the study.

The VE team included the following. See [Appendix C](#page-134-0) for details of attendees.

- Jonathan Guess, HDR
- Christopher Johnson, VMA, HDR
- Brian Keaney, HDR
- Raheel Malik, HDR
- Anthony Messmer, HDR
- Katy R Stewart, KYTC
- Jose Theiler, CVS, HDR

2 Information Phase

The VE team received the documentation and drawings from the project design team as shown in [Table](#page-12-2) 2. The design team also introduced the project and its characteristics on the first day of the study. Project details and challenges as presented by the design team are summarized below.

2.1 Information Provided to VE Team

[Table](#page-12-2) 2 lists the project documents provided to the VE team for use during the study.

Table 2. Information Provided to the VE Team

2.2 Project History/Information

The existing location of the US 51 Cairo Bridge spans the Ohio River Just north of the convergence of the Ohio and Mississippi rivers along the Ohio River connecting Cairo Illinois and Wickliffe Kentucky. The original bridge was constructed between 1936 and 1938 and has one lane of traffic in each direction. The location makes US 51 Cairo bridge an integral part of the regional roadway network. Closures of the bridge redirects users through a 90 mile detour.

The proposed US 51 bridge replacement project will provide a new structure built to current safety standards and constructed to withstand the high seismic activity in the area. The new location of the structure is North (980' upstream) of the current placement. Also, a roundabout intersection has been chosen for further design development. The structures' pier locations are awaiting further hydrologic investigation to determine the location and size of the piers. A tied-arch bridge design has been selected to develop further after a comprehensive analysis of competing styles were examined This project is regionally import for the traveling public and industry alike.

Figure 1. Project Location

2.3 Proposed Improvements

US 51 Bridge Replacement - The objective of the planning study in the preliminary engineering phase of project development was to evaluate multiple locations, design, and construction scenarios to replace the US 51 Cairo bridge.

The project seeks to accomplish two overarching goals for the US 51 Cairo bridge replacement:

- Improve cross river mobility between Wickliffe, Kentucky and Cairo, Illinois
- Design the replacement US 51 Cairo bridge to address safety factors within the existing US 51 Cairo bridge to improve reliability

The project was in the preliminary engineering/environmental analysis phase at the time this report was created, which provided the VE team the opportunity to review multiple alternatives developed by the design team. Currently, alternative two is the preferred selection for location. The new location of the structure is North (980' upstream) of the current placement. Also, a roundabout intersection has been chosen for further design development. The structures' pier locations are awaiting further hydrologic investigation to determine the location and size of the piers. A tied-arch bridge design has been selected to develop further after a comprehensive analysis of competing styles were examined.

2.4 Constraints and Controlling Decisions

As part of the project briefing, the VE team was given the following project constraints and controlling factors that needed to be considered when evaluating ideas:

- Avoid impacting the Canadian National Railway bridges along the Kentucky shoreline
- Maintain access to Cooper's Bottom Road
- Avoid impacting the Conservation Easement east of US 51

2.5 Risk Identification

A risk analysis was not completed as part of this VE project; however, during the VE study, the team identified several risks, as follows:

- The project falls within the New Madrid Fault; if an earthquake occurs the new bridge may collapse or suffer catastrophic damage.
- Material delivery and on-site production capabilities are limited and may cause delay to schedule duration
- Flooding and large fluctuations in river elevations during construction increase the complexity of construction and safety concerns for personnel.
- Material acquisition timeline is important; any disruptions to supplies can impact schedule duration causing increase cost to the project
- Coordination with Canadian National Railway can be cumbersome and complicated. This increases the risk of to the project schedule due to negotiating access agreements and design considerations.
- Limited locations for construction staging increases the delivery times and distances for materials to travel increasing the risk of non-conforming pavement materials.
- Roadway overtopping can cause delay due to lack of access to the project site
- Complex construction increases the risk of uncertainty and creates the possibility additional unforeseen work.
- Geological makeup of the ground and liquefaction/ lateral spread potential are prevalent risks based on the makeup of the soil in the site area.
- Wind impacts on the proposed structure may create a risk due to the surface area exposed for torsional vibrations and vertical bending
- Slope stability is a considerable risk due to the proposed riverbank pier location, proposed construction method and seismic activity in the area
- Material price fluctuations / Market conditions are risks because they are unknowns and are not reasonably quantifiable for current estimates based on past expenditures
- Vessel impacts to bridge components create risk due to this project propose a structure of a highly traveled waterway and placing immovable objects on the waterway being traveled.
- Any bridge closures to the existing bridge will create a 90-mile vehicle detour adding risks to emergency services and others traveling US51
- Bridge foundations and seismic activity impact are corelated risks until advice geotechnical analysis can be completed to confirm design decisions on foundation sizes as related to seismic activities in the area.
- Hydraulic functions will need to be further analyzed to understand the full scope of scouring on the proposed structure. The risk is the structure may not be designed to accommodate the full hydraulic flow of the Ohio river

2.6 Project Observations

The first day of the study included a presentation from KYTC's consultant project design team. The following summarizes key project issues, project drivers, and observations identified during this session:

Key Project Issues

- Any bridge closures to existing bridge create a 90-mile vehicle detour
- Seasonal flooding and river level fluctuations complicate construction
- Construction complexity and constructability issues due to geotechnical makeup of the soil
- Ground soil conditions and potential for liquefaction/lateral spread are concerns for the proposed construction techniques in a seismic zone
- Bridge foundations and seismic activity impacts need to be evaluated further for right sizing
- Hydraulic functions and the scouring potential are concerns that need to be evaluated more
- Steel and concrete prices due to market conditions and rapid fluctuations increase the risk of exceeding project budget limits

Observations

- Cost estimate supplied is dated 2019 and for comparison purposes, they would need to be escalated to current prices
- Advance the creation of the hydraulic/hydrologic analysis to improve design inputs and outcomes.
- Early coordination by KYTC with stakeholders such as Canadian National Railway and Phoenix Paper could reduce risk and construction schedule duration
- Proposed speed at Illinois roundabout needs to be reviewed for potential traffic flow considerations
- Construction complexity is high due to river elevation fluctuations, channel depths, and ground soil conditions.
- Opportunity to reduce the number of bridge piers and reconfigure locations is available. Need to review pier design for further consideration.

2.7 Project Schedule

The project was in the preliminary engineering phase with final design expected to be completed in 2025. The current schedule is shown in [Table](#page-17-1) 3. It was assumed that the project will be constructed using the design-bid-build (DBB) delivery method. Letting could be as early as 2025 but is expected in 2026 dependent on funding availability.

Table 3. Project Schedule

2.8 Project Cost Estimate

At the time of the study, the VE team was provided with the most recent cost estimate. An abbreviated estimate is shown in [Table](#page-17-2) 4. See [Appendix D](#page-148-0) for a detailed estimate.

Table 4. Cost Estimate – Baseline Concept

Value Engineering Study Report US 51 Bridge Replacement over the Ohio River

3 Project Analysis

3.1 VE Focus Points and Observations

Prior to the VE study and during the Information Phase, several activities were conducted to better understand the baseline concept. The following summarizes key focus points and observations identified during these sessions and during the VE team's initial analysis.

- Foundation sizing needs to be evaluated further to achieve right sizing and review constructability options due to complexity of proposed foundation's location
- Overall constructability challenges are complex and increase risk; Opportunity to simplify construction and reduce risks through alternate material delivery methods
- Seismic activity impacts on the project are probable due to the high seismic activity in the area and the projects' location within the New Madrid Fault
- Liquefaction/ Lateral spread are potential occurrences and risks due to the poor geological makeup of the ground in the project area
- Hydraulic functions need to be evaluated further to understand the impact it will have on the bridge and scouring
- Material prices (Steel and Concrete) fluctuate rapidly due to market conditions being volatile. This creates risk to the project budget.
- Limited ROW and staging areas are project constraints that need to be reviewed for alternate uses and find alternative space to use
- Flooding and river elevation fluctuations increase construction complexity and increase risk
- Wind impacts need to be mitigated not to cause torsional distortion
- Bridge Pier locations need to be evaluated based on further geotechnical information and bridge span optimization opportunities
- Preserve safe vehicle operations through design of the new structure and roadway

3.2 Cost Model

The VE facilitator prepared a cost model from the cost estimate, which was provided by the project team. The model was organized to identify major construction elements or trade categories, the design team's estimated costs, and the percent of total project cost for the significant cost items [\(Figure](#page-21-1) 2).

The cost model allows the team to focus on project elements with the highest degree of impact and utilize their time most effectively. Pareto's Law states that 80% of a project's cost will be in 20% of the work. The vertical red dotted line below as represented in Figure 2. delineates opportunities to find value with the greatest impact. Based upon Pareto's Law, project components to the left of the red dotted line have the highest opportunity to find value and allows the project team to focus on components that enhance efficiency and effectiveness of the VE study.

3.3 Value Metrics

The value metrics process was used as an analysis tool to evaluate the baseline project and the VE recommendations. Value metrics is a system of techniques predicated on the theory that value is an expression of the relationship between the performance of a function and the cost of acquiring it. It provides a standardized means of identifying, defining, evaluating, and measuring performance. Performance is quantified in terms of how well a set of attributes contribute to the overall functional purpose of a given project.

The basic equation used for calculating value is:

Performance

$$
Value = \frac{\hspace{2cm}}{\hspace{2cm}} \frac{\hspace{2cm}}{\hspace{2cm}} \quad \ \ \frac{\hspace{2cm}}{\hspace{2cm
$$

In other words, value is equivalent to the relationship of the resources needed to provide a certain level of performance for a given function. Performance is defined as a set of requirements and attributes of a project's scope that are pertinent to the project's purpose and need. Participant responses are elicited for a series of paired comparisons in which the performance of alternatives is compared, with consideration of the project purpose and need, while considering the relative intensity of preference of one criterion over another.

The following pages describe the steps in the value metrics process.

3.3.1 Performance Requirements

Performance requirements represent essential, nondiscretionary aspects of project performance. Any concept that fails to meet the project's performance requirements, regardless of whether it was developed during the project's design process or during the VE study, cannot be considered a viable solution.

Concepts that do not meet a performance requirement cannot be considered further unless such shortcomings are addressed through the VE study process in the form of VE recommendations. It should be noted that in some cases, a performance requirement may also represent the minimum acceptable level of a performance attribute.

During the initial phase of the workshop, the VE facilitator led the VE team and executive team to the definition of performance requirements and can be found in Section 2.4 and listed below. These requirements were used throughout the evaluation of ideas and recommendations to make sure they were met.

- Meet current design standards
- Meet minimum vertical clearance of 387.8'
- Meet minimum horizontal clearance of 800'

3.3.2 Performance Attributes

Performance attributes are an integral part of the value analysis process. The performance of each project must be properly defined and agreed on by the project team, VE team, and representatives at the beginning of the study. These attributes represent those aspects of a project's scope and schedule that possess a range of potential values.

Performance attributes can generally be divided between project scope components (highway operations, environmental impacts, maintainability, and system preservation) and project delivery components. It is important to make a distinction between performance *attributes* and performance *requirements*. Performance requirements are mandatory and binary in nature. All performance requirements must be met by any VE alternative concept being considered. Performance attributes possess a range of acceptable levels of performance. For example, if the project was the design and construction of a new bridge, a performance requirement might be that the bridge must meet all current seismic design criteria. In contrast, a performance attribute might be project schedule, which means that a wide range of alternatives could be acceptable that had different durations.

The VE team, along with the project team, identified and defined the performance attributes for this project and then defined the baseline concept as it pertains to these attributes. The performance attributes shown in [Table](#page-23-0) 5 were used throughout the study to identify, evaluate, and document ideas and recommendations. The baseline performance measures for each recommendation can be found in Section [7.3.](#page-49-2)

Table 5. Performance Attributes and Description

3.3.3 Performance Attribute Matrix

The performance attribute matrix was used to determine the relative importance of the performance attributes for the project. The project and VE team evaluated the relative importance of the performance attributes that would be used to evaluate the creative ideas.

These attributes were compared in pairs [\(Figure](#page-25-0) 3), asking the question: "Which one is more important to the purpose and need of the project?" (e.g., A or B, A or C, A or D, etc.) The letter code (e.g., "A") was entered into the matrix for each pair. After all pairs were discussed, they were tallied (after normalizing the scores by adding a point to each attribute) and the percentages calculated. These scores were then used to calculate the value of each recommendation during the VE team's performance evaluation scoring (Section [6\)](#page-36-0).

Figure 3. Performance Attribute Matrix

4 Function Analysis Phase

4.1 Overview

Function analysis results in a unique view of the project. It transforms project elements into functions, which help guide the VE team in considering the functional concepts of the project–independent of the current design. Functions are defined in verb-noun statements to reduce the needs of the project to their most elemental level [\(Table](#page-26-2) 6). Identifying the functions of the major design elements of the project allows a broader consideration of alternative ways to accomplish the functions.

The abbreviations following each of the functions in Table 6 indicate the type of function, as follows:

H = Higher Order (a function that is higher order than the project itself, explaining the societal reason the project is being done)

B = Basic (a critical function denoting the critical elements of the project)

- S = Secondary (an important function, but not the reason the project is being done)
- $A = All$ -the-Time (a function that must happen all the time through the project)
- $C =$ Causative (a function that is essential to initiate the project)
- $L =$ Lower Order (a function is the input to the project and outside the scope)

O = One Time Function (A secondary function that occurs only once in the performance of the project)

Table 6. Random Function Identification

Table 6. Random Function Identification

4.2 Function Analysis System Technique Diagram

The Function Analysis System Technique or "FAST" diagram arranges the functions in logical order so that when read from left to right, the functions answer the question "How?" If the diagram is read from right to left, the functions answer the question "Why?" Functions connected with a vertical line are those that happen at the same time as, or are caused by, the function at the top of the column. The FAST diagram (Figures 4,5,6) provided the VE team with an understanding of which functions offer the best opportunity for cost or performance improvement.

Figure 4. FAST Diagram – Roadway Functions

FAST DIAGRAM US 51 Bridge Replacement over the Ohio River

Figure 5. FAST Diagram Cont. – Bridge Functions

Figure 6. FAST Diagram Cont. – Construction Functions

5 Creativity Phase

During the Creativity Phase, the VE team generated ideas on how to perform the various functions. The idea list was grouped by function or major project element. All the ideas generated are recorded in Table 7. The final disposition of each idea is included at the end of Section [6.](#page-36-0)

Table 7. Creative Idea List

6 Evaluation Phase

Although each project is different, the evaluation process for each VE effort can be thought of in its simplest form as a way of combining, evaluating, and narrowing ideas until the VE team agrees on the recommendations to be forwarded. [Figure](#page-36-0) 7 depicts the typical information flow for this part of the Value Methodology Job Plan.

Figure 7. VE Process Information Flow

Final Recommendations

6.1 Evaluation Process

The evaluation process begins by going through the ideas brainstormed during the Creativity Phase. Considering the information provided to the VE team at the time of the study and the constraints and controlling decisions that were also given to them, the team discussed the ideas and documented their advantages and disadvantages based on their relationship to the baseline concept.

The VE team also compared each idea with its baseline concept to determine whether the performance of the attribute (as introduced in Section [3.3\)](#page-21-0) was better than, equal to, or

Each idea was then carefully evaluated, with the VE team reaching consensus on the overall ranking of the idea (ranking values 0 through 3, as defined below).

- 3 = Advance for further development
- 2 = Design consideration; include as a comment or consideration for design team
- 1 = Poor Opportunity/dropped from further development
- 0 = Unacceptable impact/fatal flaw

This ranking resulted in the initial disposition of the idea. Those ideas ranked as a 3 were developed further; low-ranking ideas (those ranked 0 or 1) were dropped from further consideration; and those that were ranked 2 were brought forward as ideas the design team should pursue.

6.2 Evaluation Summary

All the ideas that were generated during the Creativity Phase using brainstorming techniques are detailed in [Table 8.](#page-38-0)

Ranking Scale: 3 = Advance for further development

2 = Design consideration; include as a comment or consideration for design team

= Forwarded as design consideration 2 = Design consideration; include as a comment or consideration for design team = Forwarded as design consideration 1 = Forwarded as design consideration 1 = Forwarded as design consideration 1

 $1 = \text{Poor}$ opportunity/dropped from further development

Function: Resist Earthquakes

Function: Support Loads

Ranking Scale: 3 = Advance for further development

2 = Design consideration; include as a comment or consideration for design team

= Forwarded as design consideration 2 = Design consideration; include as a comment or consideration for design team = Forwarded as design consideration 1 = Forwarded as design consideration 1 = Forwarded as design consideration 1

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7 Development Phase

This phase of the Value Methodology Job Plan takes the ideas that ranked the highest in the Evaluation Phase and further develops them into full VE recommendations. In many cases, it is possible that one or more ideas were combined to form an overall recommendation, which was then evaluated further by the VE team.

In the case of this project, of the 41 ideas that were generated during the Creativity Phase, 13 of those ideas were evaluated high enough to be taken forward, combined, and developed further. Some of the ideas were deemed more appropriate as a design consideration for the design team to explore further. During the development of two recommendations, the VE team validated the design teams baseline project element, rather than developed into a VE recommendation (Section [7.5\)](#page-120-0). For the Development Phase, narratives, drawings, calculations, and cost estimates were prepared for each recommendation.

The VE recommendation documents in this section are presented as written by the team during the VE study. While they have been edited from the draft VE report to correct errors or better clarify the recommendation, they represent the VE team's findings during the VE study.

Each recommendation consists of a summary of the baseline concept, a description of the suggested change, a listing of its advantages and disadvantages, discussion of schedule and risk impacts (if applicable), a cost comparison, change in performance, and a brief narrative comparing the baseline design with the recommendation. Sketches, calculations, and performance measure ratings are also presented. The cost comparisons reflect a comparable level of detail as in the baseline estimate.

7.1 Summary of Recommendations

• The recommendations developed by the VE team are shown in [Table](#page-48-0) 9. The table summarizes each recommendation's cost impact and performance improvement.

Table 9. Summary of Recommendations

7.1.1 FHWA Functional Benefit Criteria

Each year, state departments of transportation are required to report on VE recommendations to the Federal Highway Administration (FHWA). In addition to cost implications, FHWA requires state departments of transportation to evaluate each approved recommendation in terms of the project features that recommendation benefits. If a specific recommendation can be shown to provide benefit to more than one feature described below, count the recommendation in each category that is applicable. These same criteria can be found on each of the individual recommendations that follow.

- **Safety:** Recommendations that mitigate or reduce hazards on the facility.
- **Operations:** Recommendations that improve real-time service and/or local, corridor, or regional levels of service of the facility.
- **Environment:** Recommendations that avoid or mitigate impacts to natural and or cultural resources.
- **Construction:** Recommendations that improve work zone conditions or expedite the project delivery.
- **Right-of-way:** Recommendations that lower the impacts or costs of right-of-way.

7.2 Value Engineering Recommendation Approval

The resolution or disposition of recommendations is based on the information in this report and is independent of the proceeding of the VE study. HDR has no participation, direct or indirect, in such decisions. The VE Recommendation Approval form shown in [Appendix B](#page-130-0) is intended to aid the project manager in tracking and informing the Cabinet's Value Engineer in annual reporting of VE activities to FHWA. Resolution and disposition of recommendations contained in [Appendix B](#page-130-0) are pending.

7.3 Individual Recommendations

Based on the evaluation process, individual recommendations were developed. Each recommendation consists of a summary of the baseline concept, a description of the recommendation, a listing of its advantages and disadvantages, and a brief narrative that includes justification, sketches, photos, assumptions, and calculations as developed by the VE team. Final recommendations can be found beginning on page 7-3.

Idea No(s). 33, 34

Baseline Concept KYTC will not specify and/or provide an area for contractor to stage equipment/materials/etc. Only areas within the KYTC Right of Way could be used without the contractor pursuing an agreement with other property owners. **Recommendation Concept** The VE team discussed the following ideas to reduce risk of contractor and reduce costs related to work zone selection: • Create staging areas within KYTC or IDOT property • Initiate the APE process early and expand area **Advantages Disadvantages** • Reduces contractor risks • Reduces staging costs • May reduce environmental impacts by the contractor • Save time • Means and methods • Proximity to the project **Cost Summary Construction Right-of-way Total** Baseline Concept \$0 \$0 \$0 Recommendation Concept | \$0 \$80,000 \$80,000 \$80,000 Cost Avoidance/ (Added Value) \$0 (\$80,000) (\$80,000) **FHWA Function Benefit** *Safety Operations Environment Construction Right-of-way* ✓

Idea No(s). 33, 34

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

There is very little space within the project limits for contractor staging that is not in the flood plain. This could cause the contractor to stop operations to move equipment and materials to higher ground causing significant delays to the project. If KYTC were to provide a KYTC owned area nearby that could be used for staging, it could reduce risk for the contractor when bidding the project, save time, and save money.

From discussion with the project team, KYTC does not own any property near the project that could be used. KYTC could possibly acquire some additional right of way that is out of the flood plain in hopes of speeding up the project and reducing contractor risk when bidding the project. An option for KYTC purchase or some other type of agreement would be the area shown on the map below where a batch plant was previously set up for a concrete pavement project. This location is approximately 3 miles from the project.

Recommendation – Location #1

Idea No(s). 33, 34

KYTC could possibly buy some extra Right of Way in the area shown below. This 10-acre area would be convenient for staging.

Recommendation – Location #2

Idea No(s). 33, 34

Illinois may have a property around Fort Defiance Park that could be used for contractor staging if they would be agreeable. Giving the contractor this area as an option could help with operations on the Illinois side of the project.

Assumptions/Calculations

KYTC has Right of Way funds available for the project to purchase an area for contractor staging. Assuming a 10-acre parcel for staging as mentioned and as shown above, at a unit cost of \$8,000 per acre, total cost of new ROW \$80,000.

Idea No(s). 33, 34

The VE team learned that Illinois may be agreeable to allowing the contractor to utilize the area they own at Fort Defiance State Park for staging as well. It is assumed that no additional cost is associated with this area.

No costs have been calculated for the area where the batch plant was set up for another project. It may be possible to simply get an agreement in place for use of the property since it has been used for similar purposes before.

The VE team recommends using locations #1, Kentucky location and #3, Illinois location. There are not any known costs associated with the use of these locations as of today. Location #2, Kentucky side, would incur \$80,000.00 costs and therefore recommended if location #1 is not available.

Idea No(s). 9, 10, 27

Baseline Concept

The current preliminary Geotechnical Report dated November 30, 2022, recommends pile supported embankments using either timber piles or rigid inclusion/controlled modulus columns (CMC). PVDs (Wick Drains) were considered under embankments to help accelerate consolidation settlement and reduce waiting periods but not for mitigation of seismic slope stability.

Recommendation Concept

In addition to the options already evaluated, at each substructure foundation, it is recommended to consider other soil or ground improvement methods to mitigate against liquefaction and increase the resistance of the foundations. For this application area, methods typically considered that could help increase the soil's resistance to liquefaction include:

- Deep soil mixing
- **Jet Grouting**
- Compaction Grouting and Wick Drains (limited areas)

Idea No(s). 9, 10, 27

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

From FHWA-NHI-16-027 GEC 013 April 2017 – Ground Modification Methods Reference Manual – Volume 1 (Figure 1)

Figure 1

Deep Soil Mixing

This method is used to change the in-situ compression and strength characteristics of the soils and reduces the soil compressibility. It is a mass mixing method that blends a binder with soil insitu to produce a soil-cement. The binder materials can consist of cement, lime, fly ash, slag, or others. Deep mixing can be done by the wet method or the dry method. The wet method would probably be the preferred method for this project. Columns can be up to 8 feet in diameter and go to depths of 100 feet. The wet method does produce soil spoil, but these spoils can be used in other embankment areas. It has been used in Alexandria, VA for I-95/Rte 1 Interchange, I-15 Utah, I-90/I-93NB Interchange, Boston, MA, New Orleans Levee system.

Geotech Tools Information sheets are attached.

Option 1

Idea No(s). 9, 10, 27

Jet Grouting

Jet grouting techniques uses high pressure, high velocity erosive jets of water and/or air to break down the soil structure and replacing with cement-based grout. The methods transform soil into a mixture of soil and cement, typically referred to as "soilcrete." It can be used in all types of soils and used above or below the groundwater. Columns can be installed to depths of 150 feet. Projects it has been used on is the Central Artery/Tunnel Project in Boston, MA, Brigantine Cut and Cover Tunnel Project in Atlantic City, NJ, and I-78 and Route 33 Interchange Ramps in Bethlehem, PA.

Geotech Tools Information sheets are attached.

Option 2

Idea No(s). 9, 10, 27

Compaction Grouting (limited areas to improve stability and for working platforms)

Compaction grouting strengthens and stiffens soils through densification by displacement of the soil as grout is injected into the soil.

Wick Drains (limited areas to reduce waiting periods)

PVDs or Wick drains are rectangular cross-section shaped bands consisting of geotextile filter material surrounding a plastic core. They are vertically pushed into the soil through the depth of improvement. During loading, water is pushed upward through the plastic core. It accelerates the consolidation rate and strength gain of fine-grained soils by reducing the drainage paths. They are relatively fast to install and can be used in combination with other soil improvement methods to achieve certain goals for wait periods, stability, and strength gain in certain parts of the project.

Option 3

Assumptions/Calculations

The VE team reviewed assumptions by the project team in the presentation of the project, slide 60, showing the proposed dimensions of the ground improvements (see excerpt below).

Using these assumptions, the volumes of soil mixing material at an assumed depth of 75', is close to 850,000 CY. The cost of ground improvements based on the project team's assumptions is shown below, for a total of an additional \$96 million.

The VE team's experience shows that the ground improvements typically extend 10' beyond the size of the pier. Taking these assumed dimensions at a depth of 75', the soil mixing material is close to 180,000 CY. The cost of ground improvements based on the VE team assumptions is shown below, for a total of an additional \$9.35 million.

Idea No(s). 9, 10, 27

The VE team assumed a pier size reduction of about 10%, leading to some substructure cost savings. It was not assumed that other cost savings can be achieved on the superstructure as well, which are not shown in these calculations.

In summary, the VE team recommends soil mixing ground improvements extending 10' beyond the pier area and further adjust the depth of the improvement to eliminate the liquefaction risk.

VE RECOMMENDATION NO. 3: CONDUCT A NON-LINEAR TIME HISTORY ANALYSIS

Idea No. 11

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

Response spectrum analysis (RSA) is an analytical approach based in the frequency domain, the Nonlinear Time History Analysis, NLTH, is based in the time domain.

RSA is an elastic analysis but, the structure undergoes significant inelasticity during an earthquake. The response of isolation bearings is equivalent to major inelasticity. NLTH captures all of this.

Further, seismic waves arrive from a particular direction, and travel along the length of the bridge and excite columns at different times. NLTH can capture this out of phase response effect and potentially provide savings that an RSA would not reveal. RSA is an in-phase analysis.

Baseline

The results of this analysis will lead to improved design, superstructure, and substructure selection as well as possible constructability considerations. In addition, when using isolation bearings, it is likely that this analysis is a requirement, and the design team should further investigate its applicability.

Assumptions/Calculations

The cost of a study of this nature is in the order of 7,500 engineering hours plus quality checks and reviews, which on average could reach \$1,700,000

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VE RECOMMENDATION NO. 3: CONDUCT A NON-LINEAR TIME HISTORY ANALYSIS

Idea No. 11

VE Study Cost Calculations

US 51 Bridge over Ohio River Replacement

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VE RECOMMENDATION NO. 3: CONDUCT A NON-LINEAR TIME HISTORY ANALYSIS

Idea No. 11

VE RECOMMENDATION NO. 4: PRE-DESIGN BY LOAD TESTING

Idea No. 3

Baseline Concept

According to the preliminary geotechnical report dated November 30, 2022, it indicates that a design phase load test program may be performed prior to final design. It would be performed on each foundation type considered. It would include both static and dynamic load testing.

Recommendation Concept

The recommendation is to create a separate contract for a Pre-Design Foundation Load Test Program, with early letting date.

VE RECOMMENDATION NO. 4: PRE-DESIGN BY LOAD TESTING

Idea No. 3

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

The program would require design plans indicating location(s), foundation layout and details, test methods, specifications, and other notes. The design of the test program will need to consider foundation sizes relative to test loads and locations to test in order to capture worst case conditions of the site (or similar). The test program needs to consider means and methods that are most likely to be used in the actual construction. Other things that should be considered when modelling and analyzing the test program should include:

- Simulating unsupported conditions around the foundations. An outer diameter casing can be installed through the upper soils that are subject to scour and liquefaction. This would mimic scour and liquefaction that would occur in this design event.
- Model a liquefaction event during pile load testing. Some precedent has been set from a study in California.
- Carry the load testing to "failure" conditions to capture the nominal resistances rather than maximum loading conditions. This may not be feasible using production size diameters therefore, there is precedent and AASHTO allows for small diameter foundation units to test and still be comparable.
- Incorporate soil improvement methods around the area of foundation load testing to see the advantages those methods could provide. The soil improvement could mimic how the foundations will react to ground modifications. The secondary benefit is it will indicate the effectiveness of soil improvement at this site and provide data to be used in final design.
- Use instrumentation inside the piles or shafts in addition to the ones typically used at the tops of the foundation. This information will provide useful unit load transfer values and lateral deflection with depth.
- Consider the best application of loads to apply the loads in the test program. For example, consider traditional top-down static load testing, Osterberg Load Cell Testing (bottom-up), and Statnamic load (or APPLE) testing. Consider both axial and lateral load testing.
- During installation of driven piles (or even casing) use Dynamic Testing (PDA) to measure stresses, hammer performance, and resistances from impact driving. Consider the hammer size and types. Use CAPWAP to refine measurements and report results.

For drilled foundations, use shaft calipers for verticality and diameter measurements, cameras, or shaft inspection devices (SID) for cleanliness during drilling. Use Crosshole Sonic Logging (CSL) and Thermal Integrity Profiling (TIP) to measure concrete placement quality. Traditional Static Axial Load Test

VE RECOMMENDATION NO. 4: PRE-DESIGN BY LOAD TESTING

Idea No. 3

Baseline

Recommendation - Osterberg Load Cell Testing

VE RECOMMENDATION NO. 4: Idea No. PRE-DESIGN BY LOAD TESTING 3 OHIO RIVER FILE NINE: GIV.EBS.IKR PROJE **ILLINOIS** rober 15, 2021 SER: MONECOR -3467 **BALLARD ALANY** OHIO RIV **ITEM NU** FJR $01 - 1140.00$

Project Location

Link to website of The Treasure Island Liquefaction Test – Final Report by Scott A. Ashford & Kyle M. Rollins

<https://rosap.ntl.bts.gov/view/dot/15497>

Assumptions/Calculations:

The table below details the testing operations costs.

Also, considering that this method of design has shown efficiencies in typical assumptions, the VE team considered possible cost savings by right sizing the pile foundations of the project. Typically, and depending on assumptions made in the baseline, cost savings could range from 5% to 15%; the VE team assumed 10% design efficiencies for this project considering its early stages of design.

VE RECOMMENDATION NO. 4: PRE-DESIGN BY LOAD TESTING

Idea No. 3

Assumptions/Calculations

VE Study Cost Calculations

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US 51 Bridge over Ohio River Replacement

VE RECOMMENDATION NO. 5: INCREASE END BEARING RESISTANCES OF FOUNDATIONS

Idea No. 7

Baseline Concept

According to the Geotechnical Engineering Report dated November 30, 2022, pipe piles and drilled shafts have been considered as a possible foundation types. Open-ended steel pipe piles have been proposed to be driven to achieve the proposed required nominal resistances. The shafts have been proposed to rely on both skin and tip resistance within the soil to achieve the required nominal resistances.

Other methods to help increase the end-bearing resistance include using constrictor plates inside the steel pipe piles. For drilled shafts, it was proposed to have permanent casings driven to below the liquefiable layer to reduce down-drag loads and the remaining resistance to be made up in the skin friction.

Recommendation Concept

The proposed recommendation are methods to increase the end bearing resistances for both pipe piles and drilled shaft foundation options.

Proposed methods to increase end bearing resistance include:

- Concrete or grout filled steel pipe piles, and/or.
- Post-grouted drilled shafts

VE RECOMMENDATION NO. 5: INCREASE END BEARING RESISTANCES OF FOUNDATIONS

Idea No. 7

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

Methods to increase end bearing resistances in driven steel pipe piles include creating a plug at the bottom by drilling out the inside to the tip elevation and pouring concrete for the entire length. Tremie pour or pressure grouted tip create the end bearing surface and load transfer occurring from inside the steel pipe pile to the end bearing surface. The concrete placement will have to occur in the wet, below the water.

The inclusion of a completely concrete-filled pipe pile will also increase the lateral stiffness of the steel pipe pile foundation unit, possibly reducing the number of piles driven. This is a secondary positive benefit to the increased end bearing resistances. By designing for more end bearing, it is possible to reduce the steel thickness that has been assumed.

A method to increase end bearing resistances in drilled shafts include using post-grouting or base grouting at the tips of the shafts. It involves the injection of grout under pressure below the tip of the drilled shaft to improve performance when subjected to axial compressive loads. Post-grouting includes the use of one or more tubes or pipes that pass from the top of the shaft to a grout distribution apparatus located at the tip of the shaft. Most of the post-grouting application involve injecting neat cement gout.

According to Report No. FHWA-HIF-17-024 – Evaluation and Guidance Development for Post-Grouted Drilled Shafts for Highways, dated March 2017(Figure 1).

Post-grouting at the tip of drilled shafts has been purported to:

- Increase the tip resistance of drilled shafts, thereby allowing design lengths of drilled \bullet shafts to be shortened.
- "Stiffen" the load-deformation response of a shaft by pre-mobilizing side and tip resistance.
- Verify a "lower-bound" load carrying resistance of a drilled shaft as a function of the \bullet maximum sustained grout pressure.
- Reduce the effects of, and risk associated with, bottom cleanliness and potential "soft- \bullet bottom" conditions.

Figure 1

VE RECOMMENDATION NO. 5: Idea No. INCREASE END BEARING RESISTANCES OF FOUNDATIONS 7 Baseline **The Post Grouted Shaft Process Ball Valves** Pressure Gage **Survey Level Grout Plant** Grout Lines

Grout Distribution Plate

Injected

Grout

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VE RECOMMENDATION NO. 5: INCREASE END BEARING RESISTANCES OF FOUNDATIONS

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Idea No.
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VE RECOMMENDATION NO. 5: INCREASE END BEARING RESISTANCES OF FOUNDATIONS

Idea No. 7

These Simple 2 dof models reveal that force from the bearings results mostly in axial effects in the pile. This may be understood from the truss like action shown below (Figure 1):

VE RECOMMENDATION NO. 6: USE ISOLATION BEARINGS WITH BATTER PILES

Idea No. 17

Figure 2

But forces at the bearings are mitigated by the isolation bearing substantially - thus what is left is the pile cap inertia which the isolation bearing does not help much with. The mass of the pile cap and substructure itself is driving the quantity and therefore cost of the substructure.

It is critical that pile cap mass be reduced. Pile cap mass may be reduced by bringing the piles closer together. One way to achieve that without affecting the group substantially is to batter the piles. This results in a positive loop - the smaller the pile cap, the smaller the loads in the pile. Reduction in pile number, even if vertical pile results in smaller pile cap – which in turn keeps the pile force levels low.

Note that batter piles in seismic zone with poor soils has precedent in San Francisco Oakland Bay bridge. See below (Figure 3, Figure 4)

Figure 3

VE Study Cost Calculations

US 51 Bridge over Ohio River Replacement

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VE RECOMMENDATION NO. 7: USE INNOVATIVE DELIVERY METHOD

Idea No. 19

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

KYTC's Design Build Guidance manual has three tables that list criteria a project should meet to utilize a Design Build approach. This project meets the following criteria listed:

- The project scope is well defined.
- Project has complex constructability issues that could significantly impact the public (i.e., flooding, access, geotechnical).
- Expectation of adequate competition
- Right of Way needs are minimal.

This method of delivery could benefit KYTC in the following ways (all mentioned in KYTC's Design Build Guidance Manual):

- The DBT could introduce new design and/or construction alternatives that are equal in quality or better than what contract requirements specify while still adhering to the project scope.
- Contractors can optimize project design using alternative methods best suited to their capabilities and approaches.
- Design and/or construction can be fast-tracked.
- Construction can begin while initial design package submissions are reviewed for acceptance by KYTC.

With the fact that construction can begin prior to the initial design package acceptance, which means the contractor could begin procuring materials earlier which could lead to savings given the volatility of the current market where price increases are seen regularly as time progresses.

Assumptions/Calculations

Only the Design Build option is presented in this recommendation since KYTC has not pursued the use of the Construction Manager at Risk approach in the past and does not have policies in place. This is still an option though should KYTC choose to pursue it.

Design build projects have proven to reduce schedules and improve on construction costs, typically between 5 and 8% of construction. This project being a bridge, offers multiple ways to innovations and the VE team assumed 5% cost savings for DB vs. DBB.

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VE RECOMMENDATION NO. 8: DELIVER AND REMOVE MATERIAL BY RAIL - BUILD A TEMPORARY SPUR

Idea No. 23

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

Access for material deliveries and material removal is limited due to the sharp curve on the Kentucky side of the existing bridge, and the low vertical clearance under the railroad along the dirt/gravel access road leading down to the flood plain under the approach spans. Materials for this project will be brought in by truck or barge which could be difficult for the contractor. If there was an option to bring materials in and take materials out via rail, it could benefit the project in many ways.

Baseline

KYTC could work out an agreement with the railroad to put in a temporary spur off the railroad where materials could be brought in/shipped out or start the process of getting to use lines near the project.

There is a nearly 2-mile passing loop in the proximity of the project. The railroad could be approached about using this as an area to load/off load materials. This would require additional temporary R/W be purchased, but it would also give the contractor an additional means of access to the project in the event there are issues with material delivery due to embankment in place operations. This would also require additional environmental clearances be obtained.

VE RECOMMENDATION NO. 8: DELIVER AND REMOVE MATERIAL BY RAIL - BUILD A TEMPORARY SPUR

Idea No. 23

If an agreement could be reached with both parties, Phoenix Paper has multiple lines at their mill that could accommodate load/unloading of materials going to and from the project. Regardless, if an agreement can be reached with CN, this could still be a location where materials could be shipped for offloading and delivery to the project site or a staging area for loading on to barges.

Recommendation Cont.

This facility is also located on US 51, can accommodate trucks, and has access to the river. This gets more into means and methods, but the thought is to try to determine areas where railroad use is a viable option to off-load materials with long haul and transfer to either a truck to travel to the site using US 51, to a barge to go up-river to the staging area, or via rail to a new spur west of the tracks near the job site.

Any work on the front end KYTC can accomplish, whether it be with railroad agreements or environmental clearances or partnership agreements, they will expedite construction once the project is awarded, and reduce the risk of the contractor in finding a suitable long-term facility to manage materials on and off the site.

Recommendation Cont. River Path

Assumptions/Calculations

An agreement can be reached with the railroad to allow a temporary spur to be installed for material deliveries/material removal or use existing rail.

It is highly likely that the 140 days assessed in the base cost relates to overhead work to lay down the superstructure over the RR. It is also very likely that RR flaggers will be needed throughout the construction of the project if this recommendation were to move forward.

No calculations have been made for this option because the cost of what it would take to buy additional ROW, build the spur, and get the environmental clearances in place is not known.

VE RECOMMENDATION NO. 9: USE CONCRETE PAVEMENT

Idea No. 40

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

Replacing the baseline design of asphalt approaches with JPC pavement increases the durability and longevity of the roadway. Also, having access to an on-site cement plant that produces high volumes for the structure allows for KYTC to take advantage of the economies of scale principal. Lower average pricing for pavement with onsite production vs. long hauling asphalt in small quantities at higher-than-average price. The proposed Kentucky approaches would tie into existing JPC pavement at the southern limits.

VE RECOMMENDATION NO. 9: USE CONCRETE PAVEMENT

Idea No. 40

Recommendation

Assumptions/Calculations

Based on a recent previous project that adjoins this project and the total lifecycle cost savings, the idea of using jointed plain concrete (JPC) pavement 8 in is being recommended. To ensure similar quantities were used for calculations, 9,850 ft from the roadway estimate was used for a length and 40 ft from the typical section was used for the width to come up with ≈44,000 SQYDS.

45% is a conservation escalation that could easily be less than calculated on the upfront cost for this recommendation.

There was also consideration made for the additional aggregate given the thickness difference between the 8.75-inch lifts of the asphalt course and the 8-inch concrete lift. This change also incorporates an 8 inches JPC shoulders, where the current design has a pavement depth of 6.5 inches. One last item is the proximity of an asphalt plant and the current design of a PG76-22 mix for the mainline applications. Delivery of the proposed asphalt over long distances increases the risk the material will not meet temperature specifications for KYTC.

The recommended concept of JPC pavement is warranted given the truck AADT percentage being 35%.

VE RECOMMENDATION NO. 9: USE CONCRETE PAVEMENT

Idea No. 40

Idea No 4

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

The designer evaluated options including cable stayed bridges and back-to-back extradosed options as well as continuous trusses to explore how the number of water piers could be minimized.

When the tied arch option was selected the approach structures were informed by the span optimization report included in the project docs. Our recommendation pushes further on that study and seeks to eliminate some additional water and land piers in units 1 and 3. The design team did not evaluate this option.

In general, the substructure is significantly heavier than the superstructure. Thus, the loads on the piles are more driven by the substructure than the superstructure under both static and dynamic (seismic) loads. In fact, superstructure is isolated from the substructure for seismic loading.

We believe that pile cap sizes should be reduced. Earlier recommendation suggested to use batter piles to reduce the size of the pile cap. Up to 30 % reduction in pile cap appears feasible. This is about the same load increase as we expect from the increase in span length from 350 ft to 450 ft. the weight delta is derived from the AISC weight charts. (See AISC chart in Assumptions) Thus, in general, the increase in dead load is estimated to be about 125 kips per pile (Figure 1). (For a 4-pile system)

Calculation table

But pile design is controlled by seismic design according to project documents. We feel that because of the use of the isolation bearing the increase in seismic shear from the superstructure with a longer span will be minimal. In any event, this is not the main driver of seismic forces. The main driver is the heavy substructure.

For this reason, we recommend that pile caps be made smaller by using battered piles. We also recommend using hollow rather than solid columns to reduce substructure weight.

This will also reduce seismic demand and likely the above-mentioned additional force of 125 kips in the pile will be more than compensated.

Based on above reasoning, we propose to use 450 ft spans. We have proposed a span arrangement below and we see that a total of 2 piers in units 1 and 3 are eliminated. The ones that are left have smaller quantities

On the approach span two options for the 450 ft spans are proposed.

1. Modify the existing plate girder option by making it deeper. A haunched version of this can also be used. (Haunch piers)

2. Use twin haunched tub girders. This is a more robust system, but it offers the advantage in that plain concrete may be poured on the compression flanges and made composite with steel near the pier. This will reduce steel quantity.

With increased span length the girders will be delivered in 3 pieces. They will need to be assembled in the staging area and then erected. It is expected that barge mounted cranes will be used to perform these operations.

The arch span may also be extended by using modified geometry on the flanking spans. The geometry will be like that used at Lake Champlain arch in upstate New York and shown below.

Idea No 4

Construction method employing whole span erection in one go as envisaged by the designers of the tied arch are still valid, in addition stick construction using temporary stays is also feasible.

1. Whole span lift with strand jacks:

Idea No 4

Idea No 4

7.4 Performance Assessment

As the VE team developed recommendations, the performance of each was compared to the baseline for potential value improvement. For this exercise, the baseline was given a score of 5. [Table](#page-116-0) 10 shows the criteria used to evaluate the performance of the alternative concepts relative to the baseline concept.

Table 10. Performance Attribute Rating Scale

7.4.1 Performance Rating

The performance matrix [\(Table](#page-117-0) 11) permits the comparison of various recommendations against the baseline concept by organizing the data developed for the performance attributes into a matrix format to yield value indices.

The matrix is essential for understanding the performance and value of the baseline and VE concepts. Comparing the performance suggest which recommendations are potentially as good as, or better than, the baseline concept, in terms of overall value. Comparison at the value index level suggest which recommendations have the best functionality or provides the project with the best value.

The performance rating and rationale for each alternative generated by the VE team is located on the individual recommendation forms in Section [7.3.](#page-49-0)

Table 11. Performance Matrix

7.4.2 Compare Value

Understanding the relationship of cost, performance, and value of the project baseline and VE concepts is essential in evaluating VE recommendations. Comparing the performance and cost suggests which recommendations are potentially as good as or better than the project baseline concept in terms of overall value.

Value Engineering Study Report US 51 Bridge Replacement over the Ohio River

Table 12. Value Index

7.5 Design Considerations

The VE team generated the following design suggestions for the project design team's consideration. These items represent ideas that are general in nature and are listed below in [Table](#page-120-0) 13. Additional details can be found in the evaluation form in Section [6.2.](#page-37-0) Fifteen ideas were initially brought forward as recommendations; however, after further evaluation, the VE team felt they should be presented to the design team for further investigation and design.

Table 13. Design Considerations

7.6 Design Validations

Two ideas the VE team initially brought forward as recommendations were dropped from consideration after it was determined the baseline design was more economical and feasible. These validations are shown in Table 14; the write-up justifications can be found in [Appendix](#page-157-0) [E.](#page-157-0)

Appendix A. Value Methodology Process

Value Methodology is a systematic process using a multidisciplinary team to improve the value of a project through the analysis of its functions. This process incorporates, to the extent possible, the values of design, construction, maintenance, contractor, state, local, and federal approval agencies, other stakeholders, and the public.

The primary objective of a Value Engineering (VE) study is value improvement. Value improvements might relate to scope definition, functional design, constructability, coordination (both internal and external), or the schedule for project development. Other possible value improvements are reduced environmental impacts, reduced public (traffic) inconvenience, or reduced project cost.

The VE team employed the eight-phase Value Methodology in analyzing the project. This process is recommended by SAVE International® and is composed of the following phases:

Pre-VE Study

Preparation Phase - Prior to the start of a VE study, the Project Manager, and the VE facilitator conduct the following activities:

- Initiate study Identify study project and define study goals
- Organize study Conduct Pre-VE study meeting and select team members
- Prepare data Collect and distribute data and prepare cost models.

All the information gathered prior to the VE study is given to the team members for their use.

Workshop Phases

Information – The team reviews and defines the current conditions of the project and identifies the goals of the study.

Function Analysis – The team defines the project functions using a two-word active verb/ measurable noun context. The team reviews and analyzes these functions to determine which need improvement, elimination, or creation to meet the project's goals.

Creativity – The team employs creative techniques to identify other ways to perform the project's function(s).

Evaluation – The team follows a structured evaluation process to select those ideas that offer the potential for value improvement while delivering the project's function(s) and considering performance requirements and resource limits.

Development – The team develops the selected ideas into alternatives (or proposals) with a sufficient level of documentation to allow decision makers to determine if the alternative should be implemented.

Presentation – The VE facilitator develops a report and/or presentation that documents and conveys the adequacy of the alternative(s) developed by the team and the associated value improvement opportunity.

Post-Study

Implementation Phase - The project team is then charged with reviewing the report and may hold a Disposition Meeting with management and other stakeholders, to determine which recommendations will be implemented in the design. The project team then tracks their implementation into the plans.

Performance-Based Value Engineering

The following is a general discussion and overview of the Performance-Based VE process. Ideas that have been introduced and warrant further consideration, will be documented with their advantages and disadvantages; each idea will then be carefully evaluated against project-specific attributes.

Performance measures an integral part of the VE process. It provides the cornerstone of the VE process by giving a systematic and structured way of considering the relationship of a project's performance and cost as they relate to value. Project performance must be properly defined and agreed on by the stakeholders at the beginning of the VE study. The performance attributes and requirements that are developed are then used throughout the study to identify, evaluate, and document alternatives.

Introduction

Value engineering has traditionally been perceived as an effective means for reducing project costs. This paradigm only addresses one part of the value equation, oftentimes at the expense of overlooking the role that VE can play related to improving project performance. Project costs are relatively easy to quantify and compare through traditional estimating techniques. Performance is not so easily quantifiable.

The VE facilitator will lead the team and external stakeholders through the methodology, using the power of the process to distill subjective thought into an objective language that everyone can relate to and understand. The dialogue that develops forms the basis for the VE teams understanding of the performance requirements of the project and to what degree the current design concept is meeting those requirements. From this baseline, the VE team can focus on developing alternative concepts that will quantify both performance and cost and contribute to overall project value.

Performance-based VE yields the following benefits:

- Builds consensus among project stakeholders (especially those holding conflicting views)
- Develops a better understanding of a project's goals and objectives
- Develops a baseline understanding of how the project is meeting performance goals and objectives
- Identifies areas where project performance can be improved through the VE process
- Develops a better understanding of a VE alternative's effect on project performance
- Develops an understanding of the relationship between performance and cost in determining value
- Uses value as the true measurement for the basis of selecting the right project or design concept
- Provides decision-makers with a means of comparing costs and performance (i.e., costs vs. benefits) in a way that can assist them in making better decisions.

Methodology

The application of Performance-based VE consists of the following steps:

- Identify key project (scope and delivery) performance attributes and requirements for the project.
- Establish the hierarchy and impact of these attributes on the project.
- Establish the baseline of the current project performance by evaluating and rating the effectiveness of the current design concepts.
- Identify the change in performance of alternative project concepts generated by the study.
- Measure the aggregate effect of alternative concepts relative to the baseline project's performance as a measure of overall value improvement.

The primary goal of value engineering is to improve the value of the project. A simple way to think of value in terms of an equation is as follows:

$$
Value = \frac{Performance}{Cost}
$$

Assumptions

Before embarking on the details of this methodology, some assumptions need to be identified. The methodology described in the following steps assumes the project functions are well established. Project functions are defined as what the project delivers to its users and stakeholders; a good reference for the project functions can be found in the environmental document's purpose and need statement. Project functions are generally well defined prior to the start of the VE study. If project functions have been substantially modified, the methodology must begin anew (Step 1).

Step 1 – Determine the Major Performance Attributes

Performance attributes can generally be divided between project scope components (highway operations, environmental impacts, and system preservation) and project delivery components. It is important to make a distinction between performance *attributes* and performance *requirements*. Performance requirements are mandatory and binary in nature. All performance requirements MUST be met by any VE alternative concept being considered. Performance attributes possess a range of acceptable levels of performance. For example, if the project was the design and construction of a new bridge, a performance requirement might be that the bridge meets all current seismic design criteria. In contrast, a performance attribute might be project schedule, which means that a wide range of alternatives could be acceptable that had different durations.

The VE facilitator will initially request representatives from project team and external stakeholders identify performance attributes that they feel are essential to meeting the overall need and purpose of the project. Usually, four to seven attributes are selected. It is important that all potential attributes be thoroughly discussed. The information that comes out of this discussion will be valuable to both the VE team and the project owner. It is important that each attribute be discretely defined and be quantifiable in some form. Most performance attributes that typically appear in transportation VE studies have been standardized. This standardized list can be used "as is" or adopted with minor adjustments as required.

Typical standardized project performance attributes are shown below. Specific definitions of each attribute can be found below.

- **Main Line Operations**
- Local Operations

 Value Engineering Study Report US 51 Bridge Replacement over the Ohio River

- Maintainability
- Construction Impacts
- Environmental Impacts
- Project Schedule

Step 2 – Determine the Relative Importance of the Attributes

Once the group has agreed on the project's performance attributes, the next step is to determine their relative importance in relation to each other. This is accomplished using an evaluative tool termed in this report as the "Performance Attribute Matrix." This matrix compares the performance

attributes in pairs, asking the question: "An improvement in which attribute will provide the greatest benefit to the project relative to purpose and need?"

A letter code (e.g., "A") is entered into the matrix for each pair, identifying which of the two is more important. If a pair of attributes is of essentially equal importance, both letters (e.g., "A/B") are entered into the appropriate box. This, however, should be discouraged, as it has been found that in practice a tie usually indicates that the pairs have not been adequately discussed. When all pairs have been discussed, the number of "votes" for each is tallied and percentages (which will be used as weighted multipliers later in the process) are calculated. It is common for one attribute to not receive any "votes." If this occurs, the attribute is given a token "vote," as it made the list in the first place and should be given some degree of importance.

An example of this exercise is shown below.

For the example project above, the project owner, design team, and stakeholders determined that Main Line Operations, followed by Environmental, gave the greatest improvement relative to the projects purpose and need, while Construction Impacts and Project Schedule gave the least improvement.

Step 3 – Establish the Performance Baseline for the Original Design

The next step in the process is to document the project-specific elements for the performance attributes developed in Step 1. This step establishes a baseline against which the VE alternative concepts can be compared. An example of project-specific elements is shown below.

Once the baseline definitions for the various attributes have been established, their total performance should be calculated by multiplying the attribute's weight (which was developed in Step 2) by its rating. While one could assign a 0 to 10 rating for each attribute, using the definitions and scales developed in Step 1, a baseline rating of 5 is typically used as a mid-point so that alternatives can be evaluated – better than or worse than the baseline.

Total baseline performance is calculated by multiplying the attribute's weight (which was developed in Step 2) by its rating (5). The baseline design's total performance of 500 points can be calculated by adding all the scores for the attributes. This numerical expression of the original design's performance forms the baseline against which all alternative concepts will be compared.

Step 4 – Evaluate the Performance of the VE Alternative Concepts

Once the performance of the baseline has been established for the original design concept, it can be used to help the VE team develop performance ratings for individual VE alternative concepts as they are developed during the study. The Performance Measures Form is used to capture this information. This form allows a side-by-side comparison of the original design and VE alternative concepts to be performed.

It is important to consider the alternative concept's impact on the entire project (rather than on discrete components) when developing performance ratings for the alternative concept.

Proposals are evaluated against the baseline for all attributes to compare the potential for value improvement. As discussed in Step 3, the baseline is given a rating of 5. The following ratings were used to evaluate the performance of the alternative concepts relative to the baseline concept.

Step 5 – Compare the Performance Ratings of Alternative Concepts to the Baseline Project

As the VE team develops alternatives, the performance of each is rated against the original design concept (baseline). Changes in performance are always based on the overall impact to the total project. Once performance and cost data have been developed by the VE team, the net change in value of the VE alternatives can be compared to the baseline design concept. The resulting "Value Matrix" provides a summary of these changes and allows a way for the Project Team to assess the potential impact of the VE recommendations on total project value.

The VE team groups the VE alternatives into a strategy (or strategies) to provide the decisionmakers a clear picture of how the alternatives fit together into possible solutions. At least one strategy is developed to present the VE team's consensus of what should be implemented. Additional strategies are developed as necessary to present other combinations to the decisionmakers that should be considered. The strategy(s) of VE alternatives are rated and compared against the baseline concept. The performance ratings developed for the VE strategies are entered into the matrix, and the summary portion of the Value Matrix is completed. The summary provides details on net changes to cost, performance, and value, using the following calculations:

- Value Index = Total Performance/Total Cost (in Millions)
- % Value Improvement = Δ Value Index VE Strategy/Value Index Original Concept.

The following is an example of a Value Matrix worksheet.

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Appendix B. VE Recommendation Approval Form

Project: US 51 Bridge Replacement over the Ohio River VE Study Date: May 19, May 22-26, 2023

Justification for the value engineering workshop recommendations **not** approved or implemented is provided in the table above.

The completed VE Recommendation Approval form, including justification for any recommendations not approved or modified, will be sent to the State Value Engineering Coordinator/Manager by October 1 of each year so the results can be included in the annual Value Engineering Report to FHWA.

Signature – Project Manager Date Date

Name (please print)

FHWA Functional Benefit Criteria

Each year, State DOTs are required to report on VE recommendations to FHWA. In addition to cost implications, FHWA requires the DOTs to evaluate each approved recommendation in terms of the project feature or features that recommendation benefits. If a specific recommendation can be shown to provide benefit to more than one feature described below, count the recommendation in *each category that is applicable*.

Safety: Recommendations that mitigate or reduce hazards on the facility.

Operations: Recommendations that improve real-time service and/or local, corridor, or regional levels of service of the facility.

Environment: Recommendations that avoid or mitigate impacts to natural and/or cultural resources.

Construction: Recommendations that improve work zone conditions or expedite the project delivery.

Right-of-way: Recommendations that lower the impacts or costs of right-of-way.

Appendix C. VE Study Memo, Agenda, and Attendees

Memo

Date: Monday, May 01, 2023

Congratulations!!! You have been chosen to participate in this Hybrid Value Engineering (VE) study because of your expertise and valuable contributions to the project.

This memo is to introduce some of the expectations for the upcoming VE study. I'm looking forward to working with you on this endeavor. My hope is that this memo will provide information about the project and expectations on working together.

If you have any questions, please contact me, Jose Theiler, at 561-386-3879 (cell), or email: [jose.theiler@hdrinc.com.](mailto:jose.theiler@hdrinc.com)

VE Study Dates and Location

The VE study will be held virtually on Friday May 19, 2023; and in person from Monday May 22 to Friday May 26, 2023 as follows:

Microsoft Teams meeting **Join on your computer, mobile app or room device [Click here to join the meeting](https://teams.microsoft.com/l/meetup-join/19%3ameeting_MTNmNTQxZTItNDExYi00MGRlLTk3YmQtNzEyZWViZmZiYzg3%40thread.v2/0?context=%7b%22Tid%22%3a%223667e201-cbdc-48b3-9b42-5d2d3f16e2a9%22%2c%22Oid%22%3a%22c10317f4-b043-43f8-b2a0-dcfba1856e8d%22%7d)** Meeting ID: 252 582 153 406 Passcode: 8FgaSp [Download Teams](https://www.microsoft.com/en-us/microsoft-teams/download-app) | [Join on the web](https://www.microsoft.com/microsoft-teams/join-a-meeting) **Or call in (audio only)** [+1 402-513-9026,,521527019#](tel:+14025139026,,521527019#) United States, Omaha [\(833\) 255-2803,,521527019#](tel:8332552803,,521527019#) United States (Toll-free) Phone Conference ID: 521 527 019#

What to Bring

Be sure to bring your normal tools of the trade (e.g., calculator, laptop computer, scale, etc.). Bring a creative and open mind. VE studies are a lot of work, but if you bring your creativity and sense of humor you will have a good time and a rewarding experience.

Ground Rules

- 1. A VE study follows a prescribed process that has been proven over many years to produce the best results. This process requires the team members be fully engaged and have an open mind to "step" outside of the box throughout the week.
- 2. To maintain our schedule and provide the best results to the project team, I ask that we follow some basic ground rules:
- a. We will use [MS-Teams](https://hdrinc.sharepoint.com/:f:/r/teams/DL10174706/Shared%20Documents/General?csf=1&web=1&e=K2MpLP) as a holding place for conversations, notes, documentation, etc. Follow the link to make sure you have access and become familiar with the site.
- b. Please be prepared to attend the entire duration of the workshop. You were selected to assist on this team based on your expertise. If you cannot be in attendance for the entire time, then please notify me prior to the study. When team members leave part way through, or come and go frequently, the VE team can lose its momentum and cohesiveness. We understand that conducting business virtually is different and typical interruptions or noise background is expected at times. Please minimize disruptions by muting your phone or asking for a break.
- c. Avoid multitasking during the study. Unless it is information to assist the team, please try to wait until breaks to return phone calls, check on messages, or sort through e-mails.
- d. Dress code. I want everyone to be comfortable. Some of us will attend from our homes; please dress appropriately (business casual).
- e. A laptop is required for the workshop. We will develop recommendations using templates in Word format and will exchange and share files throughout the workshop.
- 3. Our success will be evaluated based on the level of contribution that we bring to the project. Remember that the goal of any VE study is to add value to the project; saving money is just a byproduct. We want to make recommendations based on solid engineering judgment that will result in an improved project.

Value Engineering Job Plan

The VE team will employ the eight-phase VM job plan in analyzing the project. This process is recommended by SAVE International® and AASHTO, and is composed of the following phases:

Preparation Phase – Prior to the VE study, the Project Manager and the VE facilitator carry out the following activities:

- Initiate study identify study project and define study goals
- Organize study conduct pre-VE study meeting to establish team members, logistics and parameters to analyze the project
- Prepare data Collect and distribute data and prepare cost models

Information Phase – The objective of this phase is to obtain a thorough understanding of the project's design criteria and objectives by reviewing the project's documents and drawings, cost estimates, and schedules.

As part of this phase, we will hold a 3-day CSRA (risk assessment); on the morning of the first day we will go over the following:

- Overview of the VE process
- Understanding of study objectives
- Project Overview and Briefing by the Design team
	- \circ Provide insight on project history, design concepts, environmental issues, etc.
	- o Discuss any design concerns and new concepts involved with the project.
	- o All appropriate project disciplines should be discussed.
	- \circ Discuss/identify any risks or issues that the VE team should concentrate on.
	- o Provide VE team with any specific project constraints.
	- \circ Q&A Presenters answers questions from the VE team.
- Risk Elicitation: a risk elicitation session will follow for three days. The purpose is to identify and quantify the risks of the project. This information may provide an opportunity for the VE team to develop response strategies in the form of recommendations.

Function Analysis Phase – Identifying each of the key functions of the project is the most important phase of value engineering, as it is the basis for unlocking the creativity of team members. As part of this phase, the team performs the following tasks with the assistance of the VE Facilitator:

- Defines project and risk functions and assigns them to key project components.
- Classifies functions as either "basic" or "secondary."
- Sequence functions to understand their relationships using the Function Analysis System Technique (FAST).
- Establishes performance measures.
- Creates the project's cost model.

Creativity Phase – During this phase the team will employ creative techniques such as team brainstorming to develop a number of alternative concepts that satisfy the project's basic and supporting functions and mitigate project risks.

Evaluation Phase – The purpose of this phase is to evaluate the alternative concepts developed by the VE team during the brainstorming sessions. To that purpose, the team discusses advantages and disadvantages, and uses a number of tools to determine the qualitative and quantitative merits of each concept.

Mid-point Review With Management Team: At this point, the VE team holds a meeting with the project team, management, and other stakeholders, to validate the direction of the team and that ideas moving forward to the development phase do not step outside the boundaries set forth by project constraints.

Development Phase – Those concepts that ranked highest in the evaluation are further developed into VE recommendations. Recommendation narratives, additional advantages and disadvantages, drawings, calculations, and life cycle cost analysis are prepared for each recommendation.

Presentation Phase – The VE team presents their finding during an oral presentation to the owner and the project team. Following the workshop, a written report is submitted that summarizes the study, its findings, and recommendations.

Implementation Phase – The project team is then charged with reviewing the report and may hold a Disposition Meeting with management and other stakeholders, to determine which recommendations will be implemented in the design. The project team then tracks their implementation into the plans.

I'm looking forward to working with you on this VE study and I really appreciate each of you blocking time out of your busy schedules to participate. Please don't hesitate to call or e-mail me if you have any questions.

Sincerely,

Jose Theiler, PE CVS® *East Region Manager of Project Risk Management and Value Engineering* HDR Engineering, Inc

440 S. Church Street, Suite 1000 Charlotte, NC 28202-2075 **M** 561.386.3879 jose.theiler@hdrinc.com

Agenda

Appendix D. Project Estimate

Description:

Total Cost Estimate Summary for Tied Arch Option.

Total Cost - Tied Arch Option

Direct Costs

Cost per Deck Area = \$ 1,035.98 / SQ FT

Other Costs

OTAL ESTIMATED COSTS (2022) = \$ 362,393,002.80

KENTUCKY TRANSPORTATION CABINET DEPARTMENT OF HIGHWAYS DIVISION OF STRUCTURAL DESIGN

KENTUCKY TRANSPORTATION CABINET DEPARTMENT OF HIGHWAYS DIVISION OF STRUCTURAL DESIGN

SPECIAL FEATURES MATERIAL

Single Span Tied Arch Tied Arch Option, Unit 2

KENTUCKY TRANSPORTATION CABINET DEPARTMENT OF HIGHWAYS DIVISION OF STRUCTURAL DESIGN

TC 66-101 Rev. 11/05

KENTUCKY TRANSPORTATION CABINET DEPARTMENT OF HIGHWAYS DIVISION OF STRUCTURAL DESIGN SUMMARY OF BRIDGE DESIGN DATA

KENTUCKY TRANSPORTATION CABINET DEPARTMENT OF HIGHWAYS DIVISION OF STRUCTURAL DESIGN SUMMARY OF BRIDGE DESIGN DATA

Appendix E. Design Validations

Baseline Concept

The baseline concept is to use a 900-foot steel network tied-arch main span.

Recommendation Concept

The VE team discussed the following ideas to consider the use of a 1200-foot steel composite cable stayed bridge:

- Use lifecycle cost analysis to determine bridge type
- Reassess the anchor piers for cable stay options and improve size.
- Reconsider relative durability associated with concrete deck / overlay maintenance

Idea No(s) 1, 2, 14, 20

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

The overall cost difference, which is the highest-weighted parameter for bridge type selection, between the base concept tied-arch and the 1200-foot steel cable-stayed alternate is approximately 10% of total project cost (\$369M / \$335= 1.10). This may be a small/negligible difference at this level of design if life cycle costs are not considered.

Recommend adding life-cycle costs to the scoring matrix or replacing capital costs with life-cycle costs in the scoring matrix.

Confirm Capital Costs:

Confirm ground improvement was considered at the anchor pier locations, and re-asses anchor pier foundation sizes if ground improvement was not considered. Revise anchor pier cost estimate if appropriate.

Consider Life-Cycle Costs:

The square footage of steel elements of the cable-stayed bridge is 36% greater than the tied-arch, but exposure of some of the tied-arch components is greater than the cable-stayed bridge (arch ribs, rib bracing, tie-girder), leading to more frequent painting. Also consider a premium for painting access to some of the tied-arch components. The arch ribs and lateral bracing are over traffic and more exposed to wind, compared to the steel floor system of the cable-stayed bridges. Containment systems are more difficult/costly to place over traffic and more difficult/costly to attach in locations with increased wind exposure.

Consider overlay replacement and deck replacement in life cycle costs and reconsider the durability assumptions regarding concrete deck replacement and overlay maintenance for cable-stayed bridges. The baseline tied-arch will have the same overlay maintenance requirements as a cablestayed bridge, or the tied-arch should recognize replacement costs of the concrete deck at least once during its lifetime. Alternatively, both options should be treated as having the same durability/maintenance for the concrete deck/overlay. Also note the cable-stayed bridge concrete deck, underneath the overlay, should perform better than a tied-arch concrete deck because the cable-stayed concrete deck is in compression. This is qualitative, and difficult to quantify, but the cable-stayed bridge concrete deck will perform better, compared to the tied-arch, as the overlay ages and begins to fail (lower probability for deck replacement than tied-arch). Recommend revising structure comparison matrix to assume same durability (or lower for the cable-stayed) for cablestayed and tied-arch in addition to recognizing this in life-cycle costs. Currently the discussion in the Main Span Concept Evaluation Memo states that the cable-stayed deck will require more overlay maintenance than the baseline tied-arch.

Other Benefits / Discussion:

The 1200-foot steel cable-stayed bridge will provide a much larger navigation opening and fewer piers in the water. This will result in lower probability of significant (design level) vessel impacts. While this loading may not be controlling over seismic loading, the 1200-foot cable-stayed bridge will be a more resilient structure in this regard, and subject to lower probability of significant repairs associated with vessel impacts.

The 1200-foot steel cable-stayed bridge will provide more clear space for the fleeting operations along the banks of the river. This will reduce probability of "nuisance" vessel impacts that do not result in significant structural damage but do result in maintenance costs. While difficult to quantify, this is also a life-cycle maintenance cost difference between the cable-stayed alternate and the baseline tied-arch alternate.

Recommend reconsidering inspectability score in the structure comparison matrix. The baseline tiedarch alternate is approximately 165 feet above deck at the center. Like the cable-stayed alternate, this will require rope access and/or man lifts with very tall reach capacity to inspect cables. These manlifts may not be readily available. Suggest recognizing a smaller difference between these two options in the structure comparison matrix (currently set at 1 for the tied-arch and 3 for the cablestayed alternate).

The cable-stayed structure may require more wind analysis than the baseline tied-arch, including additional wind tunnel testing. This may also result in recommendations for wind fairings or other bridge shaping recommendations to reduce wind loads and/or eliminate aeroelastic instability. Note an unbraced (compared to braced) tied-arch may also require these items if chosen. The Main Span Concept Evaluation Memo states that the 1500-foot cable-stayed option drew concerns aeroelastic stability concerns due to its width/length ratio. However, this was not stated for the 1200-foot cablestayed bridge alternate. Recommend the project team do additional desktop modeling (low cost) to vet this concern for the 1200-foot cable-stayed bridge alternate.

Consider scour repair for in-water piers in life-cycle cost estimate. Scour is significant at this bridge location. Consider maintenance repair of scour at each pier in life-cycle costing. The baseline tiedarch alternate has more in-water piers than the 1200-foot steel cable-stayed alternate.

The 1200-foot cable-stayed alternate will have fewer piers. This will reduce the need for construction mobilization and demobilization during flood season (fewer piers). This may decrease schedule, cost of longer construction timeline, and risk-based cost included in a contractor's bid.

Assumptions/Calculations

Assume 1200-foot steel cable stay alternate anchor pier foundations are 30% of foundation costs listed in estimate clip below; or $0.30 \times $72M = $21.6M$. Assume half of anchor pier foundation costs may be eliminated by re-assessing foundation design and accounting for better soil conditions associated with ground improvement. $0.50 \times $21.6M = $10.8M$, round down to \$10M total for both anchor pier foundations (\$5M per anchor pier).

Assume tied-arch rib, rib bracing, and tie girder are painted twice in its lifetime at 35 and 55 years. Assume tied-arch floor system is painted once in its lifetime at 35 years. Assume steel cable-stayed floor system is painted once in its lifetime at 35 years. Painting is assumed to be 19 \$/sf of painted surface, based on input from KYTC for bridge painting projects (range of 18 \$/sf – 20 \$/sf was provided by KYTC). A premium of 1.15 is applied to the tied-arch rib and rib bracing. Assumed painted areas and costs are as follows:

Arch ribs: (6 ft + 3.5 ft) x 2 sides x (230 ft + 110 ft + 135 ft) x 2 halves x 2 ribs x 19 $\frac{1}{3}$ /sf x 1.15 = \$788,785

Arch rib bracing: (6 ft + 3.5 ft) x 2 sides x 46.25 ft long x 10 braces (est) x 19 \$/sf x 1.15 = \$192,007

Arch tie-girders: (6 ft $+$ 3.75 ft) x 2 sides 900 ft long x 2 ties x 19 $\frac{6}{5}$ /sf = \$669,900

Arch floor beams: (4.25ft + 4.25ft + 2.67ft + 2.67ft +2.67ft) x 2 sides x 46.25ft long x 60 floor beams (est 15-foot spacing) x 19 $\frac{6}{5}$ /sf = \$870,490

Arch stingers: (33/12 ft + 33/12 + 11.5/12 ft + 11.5/12 ft + 11.5/12) x 2 sides x 900 ft long x 5 stringers $x 19$ \$/sf = \$716,063

Total Arch Paint = $$3,234,244$

Cable stay edge girders: (4.5ft + 4.5ft + 1.67ft + 1.67ft + 1.67ft) x 2 x 2160ft long x 2 girders x 19 \$/sf $= $1,149,120$

Cable stay floor beams: $(3 \text{ ft} + 3 \text{ ft} + 2 \text{ ft} + 2 \text{ ft}) \times 40 \text{ ft}$ long x 135 floor beams (spaced at 16ft) x 19 \$/sf = \$1,231,120

Total Cable Stay Paint = $$2,380,320$

the baseline tied-arch (1,181,775+468,000+236,300+2*258,000=2,402,075). Assume deck is replaced at year 55. Note this could be expanded to the approach structures since it is assumed that the overlay will be maintained to the same level on the approach structures adjacent to the main span. However, this cost was not accounted for in this recommendation at this time.

DESIGN VALIDATION NO. 1: Idea No(s) USE CABLE STAYED BRIDGE TYPE 1, 2, 14, 20 Tied Arch Option, Unit 2 BRIDGE TYPE SPECIAL FEATURES Single Span Tied Arch Letting: Unknow
Superstructure **PRELIMINARY PLANS ESTIMATE BID** Awarded: Bridge Bridge Item **Units** Substructure Init Price ibstructure Sup structure 7,266 e Class A $1,181,77$ 945 ete Class AA $1,181,$ increte Class AA
eel Reinforcement
eel Reinforcement Epoxy C $1,497,24$ 88073 $\frac{LB}{1}$ 88073 1,497,24 $468,0$
93,777,73 25999 LВ Steel Reinforcement Epoxy Co
Total for Additional Items
TOTAL COST $\frac{400}{47,999}$ 45,778,50 49,649,0 54,541,8 $04, 190,$ Cost per Deck Area 1.30 1.43 27 **ADDITIONAL ITEMS RELIMINARY PLANS ESTIMATE** BID Letting: Unk Awarded: Units Item nit Price Superstructure ibstructure Bridge nit Prio Superstructure Substructure Bridge **LS** 27,278 27,278, $\overline{1s}$ 11,000 11,000,0 Alternate - Barges and Wor <u>LS</u> $2,50$ 5,000 $5,000,0$ 236 LF 25.0 225,0 225 EA $400, C$ $\frac{LS}{4}$ $7,220,$ $7,220$ LB 33,28 $\frac{LB}{15}$ 50 6,377,3 6,377,3 93,777, $3/25/20^{200m}$ TA Unit 2 Closeout - 20230217_REV1.xlsm TC 66-101 (Bridge Est.) The cost of additional desktop study by the wind consultant (RWDI) is assumed to be \$6,000. This is based on recent estimates for similar work on cable-stayed bridge by RWDI.

Idea No(s) 1, 2, 14, 20

After the above analysis with listed assumptions, it is concluded that it is a fair assessment that the tied-arch will rate more favorably on the evaluation matrix than the cable stayed bridge.

DESIGN VALIDATION NO. 2: REVIEW & UPDATE SEISMIC ASSUMPTIONS

Idea No. 6

Discussion/Sketches/Photos/Calculations

Technical Discussion/Sketches

Reviewed the proposed seismic design criteria to investigate ways to reduce costs. No reduction in costs found.

A performance-based seismic design with two-level (SEE and FEE) design is proposed. The bridge is considered "essential" about seismic performance. This is the highest level of seismic performance and is anticipated to result in a structure that will facilitate immediate use by emergency vehicles post upper-level design earthquake (SEE), as shown in the following clip from the AASHTO LRFD Bridge Design Specifications, 9th Edition.

Seismic design of critical/essential bridges is not currently within the scope of the scope of the AASHTO LRFD Bridge Design Specifications and/or the AASHTO Guide Specifications for Seismic design.

The proposed $SEE = 1,000$ year-return-period

The proposed FEE = 500-year-return-period

Assumptions/Calculations

A performance-based seismic design criteria is appropriate for bridges classified as essential bridges, as the scope of these bridges is not currently covered by the AASHTO LRFD Bridge Design Specifications and/or the AASHTO Guide Specifications for Seismic design.

The proposed SEE return period is consistent with AASHTO, and the proposed FEE return period is reasonable and not expected to control the design.

Overall conclusion is that the proposed seismic design criteria is reasonable, thus validating the current design.

Appendix F. Closing Presentation

SAFETY FIRST

- \checkmark Emergency exits
- Meeting point
- \times CPR
- \checkmark The number for "911"
- Tornado?

PROJECT INFORMATION

- Improve cross river mobility
- Improve safety
	- Address narrow lane widths
	- Widen shoulders
	- Improve geometry
	- Accommodate truck traffic
	- Accommodate bicycle
- 980 feet upstream of the existing bridge
- Project length: 1.94 miles

PRE-DESIGN BY LOAD TESTING **Recommendation**

USE CONCRETE PAVEMENT

Recommendation

DELIVER AND REMOVE MATERIAL BY RAIL - BUILD A TEMP SPUR

Baseline

DELIVER AND REMOVE MATERIAL BY RAIL - BUILD A TEMP SPUR

Recommendation

DESIGN CONSIDERATIONS TIER 2

Value engineering has traditionally been perceived as an effective means for reducing project costs.

This paradigm only addresses one part of the value equation, oftentimes at the expense of overlooking the role that VE can play regarding improving project performance.

> *Performance-based VE* $Value =$ $\frac{Worth}{Cost} = \frac{Performance}{Cost}$ Cost

PERFORMANCE ATTRIBUTES – PAIRED COMPARISON

QUESTIONS Jose Theiler, PE, CVS
Christopher Johnson, V Christopher Johnson, VMA, PMP